James ter Veen, PhD November 7, 2015

### POTENTIAL BENEFITS AND CHALLENGES OF CMM® IN LAWMAKING

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#### Introduction

- Capability Maturity Model Integration (CMMI®) is a process improvement model developed by Carnegie Mellon University.
- The origins of CMMI® date back to the late 1980's when it was initially developed to provide guidance for developing or improving processes relating to software development.
- The effort has since expanded to serve as a general framework and appraisal tool for any processes aligned to meet business goals (whether or not software is involved).

#### Introduction (cont'd)

- Organizations applying CMMI® have been shown to improve performance in categories including cost, schedule, productivity, quality, and customer satisfaction.
- This paper and presentation will examine the potential benefits and challenges associated with implementing CMMI® for lawmaking bodies.

## What is the Capability Maturity Model®?

- Level 1 Initial
- Level 2 Repeatable
- Level 3 Defined
- Level 4 Managed
- Level 5 Optimizing

#### What is the 'I' in CMMI®?

#### Integration

- Several different capability models have been developed for different disciplines other than software development
- CMMI® project combined 3 models into an improvement framework

#### **CMMI®** Framework

- Basic structure that organizes common elements of models, rules and methods for generating models
- Enables new disciplines to be added to CMMI®
- Supports integration with existing disciplines

## How does law making stack up against CMMI® levels?

- Level 1 Initial
  - You perform the process area
  - You achieve specific goals
- Hammurabi code
  - 282 laws; 'an eye for an eye' pattern
  - Contracts, liability, family law, military service
- Magna Carta
  - Protected Barons from the King
  - Foundation of habeas corpus
- Early English Parliament
  - Typically assembled to raise taxes



## How does law making stack up against CMMI® levels?

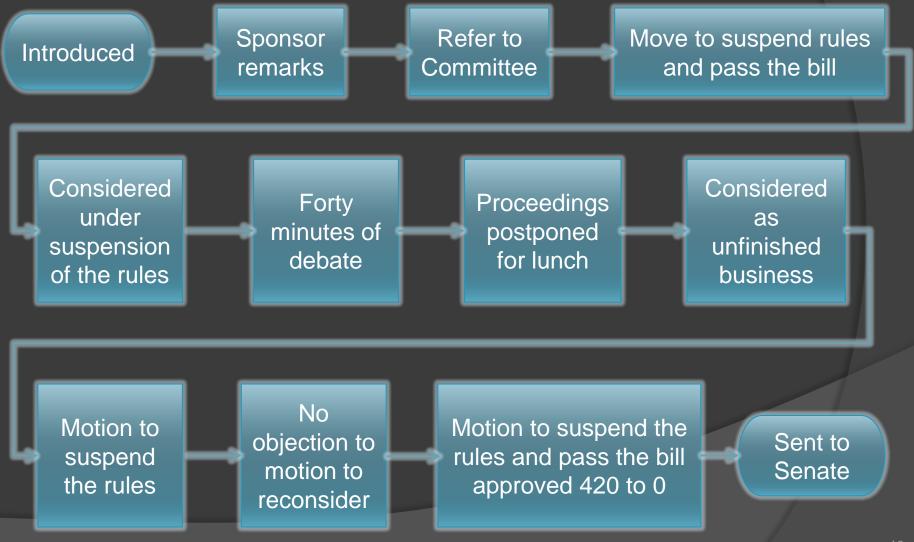
- Level 2 Managed
  - You manage your performance
  - Policies indicate processes will be followed
  - Plans are in place for performance
  - ✓ Work products are controlled
  - Resources are assigned
  - Training on how to perform processes
  - Organizational activity can be planned and monitored

# Example: No Social Security for Nazis Act Sponsored by Sam Johnson (R) Texas Introduced 11/19/2014 House Ways & Means Committee

• Became Law 12/18/2014



#### Is House Process at Level 2?



#### Does our example meet CMMI® Level 3 - Defined?

- Standard processes cover multiple activities and can be tailored to meet specific needs
- Set of standard processes are improved over time
- Defined processes are consistent across the organization
- Described in more detail and performed more rigorously than a managed process
- Improvement information easier to understand, analyze and use

#### Would Quantitative Management = Improved law making?

- Controlled using statistical quantitative techniques
- Quantitative objectives for quality and process performance
- Managed throughout life of the process
- People performing the process are directly involved in quantitative management
- Causes of variation are identified and addressed

#### Can law making be Optimized?

- Processes can change and adapt to meet relevant current and projected objectives
- Continuous improvements through incremental and innovative improvements
- Improvements to address variations are quantitatively analyzed for cost & impact versus contribution
- Changes are systematically managed and deployed

#### **Potential Benefits**

Resources are assigned □ Adequate funding, people & tools Responsibility and authority for laws Involve relevant stakeholders Training on how to perform processes Corrective actions to improve laws Objective & quantitative evaluation of laws Systematically managed change

#### Challenges to CMMI®

- Is it flexible enough to support the legal discipline?
- Many organizations find that Levels 4 & 5 may be feasible but not economical
- How much process is enough?
- Lobbyists, special interest groups

#### Conclusion

- Current law making processes in the US could be assessed at CMMI® Level 2, possibly Level 3
- Would there be benefits to improving? Absolutely
- Would there be challenges? Definitely
- Can we get there? Only if there is the political will to do so

#### **Contact Information**

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